# TOBACCO SETTLEMENT FINANCING CORPORATION

Financial Statements
June 30, 2019

(With Independent Auditors' Report Thereon)

# TOBACCO SETTLEMENT FINANCING CORPORATION

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6390 Main Street, Suite 200 Williamsville, NY 14221

P 716.634.0700

**TF** 800.546.7556

F 716.634.0764

w EFPRgroup.com

**INDEPENDENT AUDITORS' REPORT** 

The Board of Directors
Tobacco Settlement Financing Corporation:

## Report on Financial Statements

We have audited the accompanying financial statements of the governmental activities and the governmental fund of Tobacco Settlement Financing Corporation (a component unit of the State of Rhode Island) (the Corporation) as of and for the year ended June 30, 2019, and the related notes to financial statements, which collectively comprise the Corporation's basic financial statements as listed in the table of contents

## Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and those standards applicable to financial audits contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

## **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and the governmental fund of Tobacco Settlement Financing Corporation as of June 30, 2019, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### Other Matters

## Restatement of Net Position and Fund Balance

As discussed in note 2, net position and fund balance as of July 1, 2018 has been restated for amortization of deferred gain on refunding of debt and investment income and expenses. Our opinions are not modified with respect to these matters.

## Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 4 through 12 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

## Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Tobacco Settlement Financing Corporation's basic financial statements. The supplemental information as listed in the table of contents is presented for purposes of additional analysis and is not a required part of the basic financial statements.

The supplemental information is the responsibility of management and were derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplemental information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

## Other Reporting Required by Government Auditing Standards

In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated December 4, 2019, on our consideration of the Corporation's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Corporation's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> in considering the Corporation's internal control over financial reporting and compliance.

EFPR Group, CPAS, PLLC

Williamsville, New York December 4, 2019

# Management's Discussion and Analysis Fiscal Year Ended June 30, 2019

Management's discussion and analysis (MD&A) provides a narrative overview and analysis of the financial activities of the Tobacco Settlement Financing Corporation (hereinafter referred to as "TSFC" or the "Corporation") for the fiscal year ended June 30, 2019. MD&A is intended to serve as an introduction to the Corporation's basic financial statements, which have the following components: (1) government-wide financial statements, (2) fund financial statements, and (3) notes to the financial statements. The MD&A is designed to (a) assist the reader in focusing on significant financial matters, (b) provide an overview of the Corporation's financial activities, and (c) highlight individual fund matters. The following presentation is by necessity highly summarized, and in order to gain a thorough understanding of the Corporation's financial condition, the following financial statements, notes, and supplementary information should be reviewed in their entirety.

The TSFC was created in 2002 as a public corporation, having a distinct legal existence from the State of Rhode Island (the "State") and not constituting a department of State government. The TSFC was created to finance the acquisition from the State of the State's right, title, and interest and in the State's right to receive the moneys due under and pursuant to (i) the Master Settlement Agreement (the "MSA"), dated November 23, 1998, among the attorneys general of 46 states, the District of Columbia, the Commonwealth of Puerto Rico, Guam, the U.S. Virgin Islands, American Samoa, and the Territory of the Northern Marianas and Philip Morris, Incorporated, R.J. Reynolds Tobacco Company, Brown & Williamson Tobacco Corporation, and Lorillard Tobacco Company and (ii) the Consent Decree and Final Judgment of the Rhode Island Superior Court for Providence County dated December 17, 1998, as the same has been and may be corrected, amended or modified, in the class action styled State of Rhode Island v. American Tobacco, Inc., et al. (Docket No. 97-3058), including, without limitation, the rights of the State to receive the moneys due to it thereunder.

It should also be noted that while attempts have been made to disclose pertinent risk factors, it is difficult to capture all current litigation and other proceedings relating to the MSA, and the reader should not rely upon management's discussion contained herein when making investment decisions.

The Corporation issued \$685,390,000 of Tobacco Settlement Asset-Backed Bonds, 2002 Series A in June 2002, which were fully redeemed on March 19, 2015.

In June 2007, the Corporation issued \$197,005,742 of Tobacco Settlement Asset-Backed Bonds, Series 2007A, B, and C, which were structurally subordinate to the payment in full of the 2002 Series Bonds. The Trustee was entitled to receive the "Residual" tobacco settlement revenues pledged to pay the 2007 Series A, B. and C Bonds upon full payment of the 2002 Series A Bonds.

On March 19, 2015, the Corporation issued \$620,935,000 of Tobacco Settlement Asset-Backed Bonds that bear interest at annual rates ranging from 0.590% to 5.000% and mature in varying amounts through June 1, 2050. The proceeds of this issuance, along with the release of debt service reserve funds related to the bonds retired and the proceeds received for early termination of investment contracts, were used to fully redeem the 2002 Series bonds and repurchase and retire the principal amount of \$76,220,155 of the 2007 Series bonds, as well as pay accreted interest of \$13,600,495 on the retired 2007 Series bonds. The remaining 2007 Series A and B bonds (all Series C bonds were repurchased and retired with proceeds from the 2015 issuance) are structurally subordinate to the payment in full of the 2015 Series bonds.

All of the bonds are payable both as to principal and interest solely out of the assets of the Corporation pledged for such purpose, and neither the faith and credit nor the taxing power of the State of Rhode Island or any political subdivision thereof is pledged to the payment of the principal of or the interest on the bonds. The bonds do not constitute an indebtedness of or a general, legal, or "moral" obligation of the State or any political subdivision of the State.

### **Financial Highlights**

Future revenues continue to be threatened by factors discussed under "Risk Factors and Future Revenue" and the "Economic Outlook" sections of this MD&A.

# Management's Discussion and Analysis Fiscal Year Ended June 30, 2019

The following are the key highlights from the government-wide financial statements:

- The liabilities and deferred inflows of resources of TSFC exceeded its assets at June 30, 2019 by \$713,036,644. This occurred primarily because no receivables for future revenues were recognized at June 30, 2019, except for one-half of the estimated Tobacco Settlement Revenues (TSRs) to be received in April 2020, for calendar year 2019. Please see Note 1 to the Financial Statements for a description of the Corporation's revenue recognition policy.
  - This deficiency decreased by \$10,228,024 from June 30, 2018, which is primarily due to TSR revenue and investment income exceeding interest expense, including accreted interest due in the future, and the impact of restating opening net position (deficiency) for amortization of deferred gain on refunding of debt pertaining to prior years.
  - Please see Note 2 to the Financial Statements for further details regarding the restatement.
- Revenues, consisting of TSRs and investment income amounted to \$42,792,319 for fiscal year 2019.
  This compares to \$46,777,377 for fiscal year 2018, a decrease of \$3,985,058. This decrease was
  mainly attributable to the decline and anticipated continued decline in TSR receipts pertaining to the
  domestic shipment of cigarettes during the fiscal year ended June 30, 2019, offset by an increase in
  investment earnings.
- Expenses amounted to \$34,442,292 for fiscal year 2019. This compares to \$34,851,369 for fiscal year 2018. The decrease was principally attributable to an increase in the annual amortization of the deferred gain on refunding of bonds.
- The Corporation had \$19,740,000 in redemptions of outstanding bonds during the fiscal year consisting of \$9,160,000 in turbo redemptions and \$10,580,000 in scheduled redemptions. See Note 4 of the Notes to the Financial Statements.

### Disputed Payments Account Settlement & Early Extinguishment of Debt

On March 24, 2017, the Rhode Island Attorney General (the "Attorney General") announced that his office had reached a settlement in principle with various tobacco manufacturers over disputed payments for the years 2004 through 2014 under the Master Settlement Agreement (the "MSA") among such tobacco manufacturers (the "Participating Manufacturers" or "PMs") and certain participating states (each an "MSA State") including the State of Rhode Island ("Rhode Island" or the "State"), eliminating a potential liability to the State of over \$500 million. Disputed payments arose from a provision in the MSA that allows the PMs to withhold a portion of the annual distribution to the MSA States if certain conditions are met. Under the MSA, the MSA States have certain obligations to diligently enforce certain state statutes with respect to tobacco manufacturers that are not signatories to the MSA (the "Non-participating Manufacturers", or "NPMs"). If the PMs decide to dispute an MSA State's diligent enforcement of such statutes, the PMs may deposit a portion of their annual distribution to such MSA State (the "MSA Payment") into a disputed payments account for such MSA State until the dispute is adjudicated. The PMs have annually disputed each MSA State's diligent enforcement actions. The State has always and continues to maintain that it diligently enforces its applicable statutes against the NPMs. Under the terms of the multistate settlement with the PMs (the "Settlement Term Sheet"), settling MSA States received an upfront payment of 54 percent of the disputed payments deposited by the PMs in the settling MSA State's Disputed Payments Account ("DPA") for the years 2004-2014.1 The PMs receive the remaining 46 percent in the form of credits taken against the MSA payments due to the settling MSA States in payment years 2017 through 2021. Under the Settlement Term Sheet, the PMs also would not place into the disputed payment accounts certain amounts with respect to payment years 2017 through 2021 (reflecting certain disputed amounts relating to years 2014 through and including 2020) that would otherwise be deposited into the disputed payment accounts and not paid to the MSA States if the MSA States did not join the Settlement Term Sheet. A final comprehensive agreement ("the Settlement Agreement") was fully executed in the fall of 2017 by the signatory PMs and 26 MSA States. To date, there are currently 36 State signatories to the Settlement

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<sup>&</sup>lt;sup>1</sup> 24 settling MSA States other than Rhode Island and Oregon settled their claims in respect to the disputed payments for the years 2003 through 2014. Rhode Island's settlement did not include year 2003 because the PMs issued an order of "no contest" for Rhode Island during the 2003 Arbitration. This meant that the PMs decided not to pursue its diligent enforcement claims against Rhode Island for 2003.

# Management's Discussion and Analysis Fiscal Year Ended June 30, 2019

Agreement, subject to each State's respective joinder letters.<sup>2</sup> Effective for the 2019 Payment, the signatory PMs and original 26 State signatories entered into an extension of the Settlement Agreement per the Settlement Agreement's modification provisions to 1) include 2016/2017 as settled years, not just transition years, at a 75%/25% split between the States and PMs to resolve those years and 2) eliminate the potential of a SET (state excise tax)-Paid NPM Sales Adjustment pursuant to Section V.B of the Settlement Agreement for 2015, 2016 and 2017.

Because the State had assigned all revenues from the MSA to the TSFC, which in turn used those committed revenues to secure its bonds, the TSFC was required to seek bondholder approval before the State could enter into the Settlement Term Sheet. A consent solicitation process was conducted in March 2017 and the requisite approvals from bondholders were received as of March 17, 2017. Upon receipt of the bondholder approvals, the Attorney General signed a joinder letter joining the multistate settlement. Rhode Island's joinder letter became effective upon written approval of the Participating Manufacturers on April 3, 2017.

As a result of the State joining the Settlement Term Sheet, in April of 2017, the Trustee for the TSFC received a payment from the PMs of \$82,173,014. This payment was comprised of a \$31,056,600 2017 MSA payment by the PMs and a \$51,116,414 transfer from the State's DPA. As noted above, the Participating Manufacturers will receive credits through 2021. The largest credits were taken against the State's 2017 MSA payment. As a result, the expected 2017 MSA payment of \$47,722,735 was reduced by credits totaling \$16,866,135, resulting in a net 2017 MSA payment of \$31,056,600. The 2018 MSA payment of \$50,185,710.29 was reduced by credits totaling \$4,269,495.56, resulting in a net 2018 MSA payment of \$45,916,214.73. The 2019 MSA payment of \$48,958,351.92, was reduced by credits totaling \$5,076,238.58, resulting in a net 2019 MSA payment of \$43,882,113.34.

Over the next two years, the credits are expected to be offset almost entirely by additional payments resulting from the multistate settlement that would otherwise have been deposited in the DPA.

Bonds issued by the TSFC in 2007 (the "2007 TSFC Bonds") and in 2015 (the "2015 TSFC Bonds" and collectively with the 2007 TSFC Bonds, the "TSFC Bonds") remain outstanding. Pursuant to the indentures governing the TSFC Bonds, as amended during the 2015 refunding of the 2002 bonds, the State was entitled to receive 30 percent of the State's disputed payments on deposit in the State's DPA as of the date of issuance of the 2015 TSFC Bonds, with the remaining 70 percent to be used to redeem \$212,160,000 (future value) of the Series A component of the 2007 TSFC Bonds (the "2007 Series A TSFC Bonds"). The disputed payments deposited after the date of issuance of the 2015 TSFC Bonds would be applied to pay debt service due on the 2015 TSFC Bonds in accordance with the terms of the indentures governing the TSFC Bonds. Of the \$51,116,414 received from the DPA in April 2017, \$38,276,966 was on deposit in the State's DPA as of March 19, 2015, the date of issuance of the 2015 TSFC Bonds, and the balance of \$12,839,448 was deposited after that date. The State received \$11,483,090 or 30 percent of the \$38,276,966 on deposit as of March 19, 2015. After payment of costs associated with the consent solicitation process and other transaction related costs, the net transfer to the State in May 2017 was \$10,360,190.

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<sup>&</sup>lt;sup>2</sup> The NPM Adjustment Arbitration regarding calendar year 2004 remains ongoing with non-settled States.

# Management's Discussion and Analysis Fiscal Year Ended June 30, 2019

#### **Overview of the Financial Statements**

This discussion and analysis is intended to serve as an introduction to the Corporation's basic financial statements. The basic financial statements include three components:

- 1. Government-wide financial statements
- Fund financial statements
- 3. Notes to the financial statements

This report also contains other supplementary information in addition to the basic financial statements.

### **Government-wide Financial Statements**

The government-wide financial statements provide a broad view of the Corporation's finances. The statements provide both short-term and long-term information about the Corporation's financial position, which assists in assessing the Corporation's financial condition at the end of the year. These financial statements are prepared using the accrual basis of accounting, which recognizes all revenues and grants when earned, and expenses at the time the related liabilities are incurred.

- The Statement of Net Position presents all of the Corporation's assets, deferred outflows of resources, liabilities, and deferred inflows of resources, with the difference being reported as "net position (deficiency)." Over time, increases and decreases in the Corporation's net position may serve as a useful indicator of whether the financial position of the Corporation is improving or deteriorating.
- The Statement of Activities presents information showing how the Corporation's net position (deficiency) changed during the fiscal year. All changes in net position (deficiency) are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Therefore, revenues and expenses are reported in this statement for some items that will not result in cash flows until future fiscal periods.

### **Fund Financial Statements**

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The Corporation uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. The fund financial statements focus on the individual parts of the Corporation and report the Corporation's operations in more detail than the government-wide financial statements.

Governmental funds: All of the Corporation's activities are financed through governmental funds. Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, the governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on spendable resources available at the end of the fiscal year. Such information helps determine whether there are more or fewer financial resources that can be spent in the near future to finance the Corporation's activities.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the Corporation's near-term financial decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and the governmental activities.

# Management's Discussion and Analysis Fiscal Year Ended June 30, 2019

#### **Notes to Financial Statements**

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to financial statements can be found immediately following the fund financial statements.

Supplementary information, which follows the notes to financial statements, includes the calculation of debt service coverage ratios and information about the actual MSA receipts compared to base case projections at the time the revenue bonds were sold.

### **Government-wide Financial Statement Analysis**

The Corporation's net deficiency totaled \$713,036,644 at the end of fiscal year 2019, as compared with a net deficiency of \$723,264,668 at June 30, 2018. The decrease in the net deficiency is primarily due to TSR revenue and investment income exceeding interest expense, including accreted interest due in the future, and the impact of restating opening net position (deficiency) for amortization of deferred gain on refunding of debt pertaining to prior years.

As discussed previously, the overall deficiency in net position is primarily attributable to long term receivables for future TSR revenues not being recognized while the full amount of bonds payable is reflected on the Statement of Net Position.

A condensed statement of activities for fiscal years ended 2019 and 2018 follows:

	_	2019	2018	Change
Revenues	\$	42,792,319 \$	46,777,377 \$	(3,985,058)
Expenses	_	(34,442,292)	(34,851,369)	409,077
	\$	8,350,027 \$	11,926,008 \$	(3,575,981)

During fiscal year 2019, the Corporation recognized \$42,792,319 of revenues from the TSRs and investment income, a decrease of \$3,985,058 from fiscal year 2018. This decrease was mainly attributable to the decline and anticipated continued decline in TSR receipts pertaining to the domestic shipment of cigarettes during the fiscal year ended June 30, 2019, offset by an increase in investment earnings.

Total expenses amounted to \$34,442,292 for fiscal year 2019, as compared to \$34,851,369 in the prior fiscal year. The decrease was principally attributable to an increase in the annual amortization of the deferred gain on refunding of bonds.

### **Analysis of Fund Financial Statements**

The governmental fund had a combined fund balance of \$73,162,481 at June 30, 2019. This represents a decrease of \$2,409,976 from June 30, 2018.

# Management's Discussion and Analysis Fiscal Year Ended June 30, 2019

### **Long-Term Debt**

In June 2007, the TSFC issued \$197,005,742 of asset-backed bonds, which included \$176,974,412 of Series 2007 A Bonds, \$17,336,218 of Series 2007 B Bonds, and \$2,695,112 of Series 2007 C Bonds.

As of October 8, 2019, Standard & Poor's Rating Services rates the TSFC 2007 Series A debt "CCC+" and the Series B debt "CCC."

In March 2015, the TSFC issued \$620,935,000 of asset-backed bonds, which included \$332,300,000 of Series 2015 A Bonds and \$288,635,000 of Series B Bonds. In connection with this issuance, all of the outstanding 2002 Series asset-backed bonds were redeemed. In addition, principal of \$68,324,411 of 2007 Series A, principal of \$5,200,633 of 2007 Series B, and all of 2007 Series C bonds were repurchased and retired.

At the time of the original issuance on March 19, 2015, Standard & Poor's rated the 2015 Series A asset-backed bonds maturing from 2016 to 2025 "A," those bonds maturing from 2026 to 2030 and in 2035 were rated "A-," and the June 1, 2040 maturity was rated "BBB+."

On August 20, 2015, Standard & Poor's announced that the ratings for certain of the 2015 asset-backed bonds were being changed as follows: the rating on the 2015 Series A asset-backed bonds maturing from 2019 to 2025 was changed to "BBB+," the rating on the bonds maturing from 2026 to 2030 and in 2035 was changed to "BBB," and the rating on the June 1, 2040 maturity bonds was also changed to "BBB."

On February 22, 2018, Standard & Poor's announced that the ratings for certain of the 2015 asset-backed bonds were being changed as follows: the rating on the 2015 Series A asset-backed bonds maturing from 2019 to 2021 was changed to "A," the rating on the bonds maturing from 2026 to 2027 was changed to "BBB+." These ratings have not changed since that date.

Fitch Ratings rated both the 2015 Series A and Series B bonds "BBB+sf" at the time of issuance. However, effective June 16, 2016, Fitch has since withdrawn its ratings for all U.S. Tobacco asset-back securities, including those issued by the Corporation.

Ratings on all the bonds are subject to change at any time and readers should refer to information available from the rating services for the most current ratings. Currently, only Standard & Poor's rates the TSFC bonds.

The Corporation has issued capital appreciation bonds, which were sold at a deep discount from par and accrete to full value at maturity. No periodic interest payments are made while the bonds are outstanding, however, accreted interest expense is recognized and included in the carrying amount of the capital appreciation bonds on the government-wide (full accrual) financial statements. While recognized for accounting and financial reporting purposes, the Corporation has no requirement to accumulate current resources for the accreted interest payable at maturity on the capital appreciation bonds.

The current year addition to accreted interest was \$12,413,000 for a cumulative balance of \$109,881,000.

During fiscal year 2019, the Corporation paid \$9,160,000 in principal on long-term debt pursuant to the turbo redemption provisions of the Trust Indenture relating to its outstanding bonds. The amount of principal determined by the Trustee to be subject to the turbo redemption was based upon actual cash available in June 2019.

For additional information relating to long-term debt, see the notes to the financial statements.

# Management's Discussion and Analysis Fiscal Year Ended June 30, 2019

#### **Risk Factors and Future Revenue**

The Corporation has little or no control over the level of revenues that are collected. Risk factors possibly impacting the level of revenues to be received by the TSFC are beyond the control of the Corporation and include, but are not limited to, decreases in cigarette consumption, financial viability of the Participating Manufacturers, and the liability of the tobacco industry. In the event of non-payment of the amounts due and payable under the MSA that have been assigned to the Corporation, the State of Rhode Island has pledged to pursue legal remedies to the extent possible to obtain amounts due pursuant to the MSA and payable to the Corporation.

The bonds issued by the Corporation were structured based upon assumptions in tobacco settlement revenue ("TSR") collections prepared by an independent consultant at the time the bonds were issued. The repayment of the bonds is dependent upon the receipt of TSRs from the Master Settlement Agreement, which are based on domestic cigarette sales. Any amounts received in excess of the scheduled principal and interest are applied to turbo maturities (principal and interest paid on the bonds in excess of scheduled principal and interest requirements). Any payment of turbo maturities in future years impacts, potentially significantly, the overall debt service requirements to maturity schedule. The domestic cigarette consumption estimates, and projections are highly sensitive to a variety of assumptions. Since the Corporation's last sale of bonds in fiscal 2015, amounts received by the Corporation pursuant to the Master Settlement Agreement have been less than the amounts projected in the consumption estimates used to structure the debt service requirements. TSRs received by the Corporation in future years that are less than the amounts projected to be received at the time of the sale of bonds could delay the payment of scheduled debt service on the bonds until sufficient TSRs are available to the Corporation.

Many adjustments are included in the calculation of an MSA Payment, such as a volume adjustment, cost of living adjustment, and Non-Participating Manufacturer (NPM) adjustment. An NPM adjustment would permit the Participating Manufacturers (PM) to reduce their MSA payments provided that the PMs' market share loss exceeds 2% of the original participating manufacturers' 1997 market share, that the MSA was a significant factor for the PMs' market share loss, and that the states did not enact a Model Escrow Statute included in the MSA and diligently enforce it and the MSA. If the NPM adjustment is applied, the payment reduction is based on the percentage of market share lost to NPMs multiplied by three and allocated to states that did not diligently enforce the MSA and the escrow statute, up to the amount of the allocable share. The offset is not carried forward to other MSA payments.

States have collected less TSRs than originally expected due to a decline in cigarette volume attributable to many factors, including, but not limited to, the MSA and higher excise taxes, both state and federal. The adjustment for inflation has offset the volume adjustment, but it has not outweighed it to date.

On April 21, 2017, the PMs paid the Settling States \$6,193,097,859. Rhode Island received an actual MSA payment of \$82,173,013, including the DPA Settlement. A further breakdown of the payment is below:

DPA Settlement \$51,116,414 TSR Revenue 47,922,734 Less: DPA Settlement Credits 16,866,135

On April 19, 2018, the PM's paid the Settling States \$6,692,190,292. Rhode Island received an actual MSA payment of \$45,916,215, which included certain one-time revenue totaling \$7,522,982. Specifically, a total of \$4,632,611 was received under the Settlement Agreement, which was 72% of the 2017 disputed payment and \$2,890,371 was received from the settlement of the 2015 disputed payment.

On April 18, 2019, Rhode Island received an actual MSA Payment of \$43,882,113, which included certain one-time revenue totaling \$7,558,896. Specifically, \$2,920,946 related to disputed payment amount for 2016 as a settled, not transition, year at 75% of the 2016 disputed payment amount

# Management's Discussion and Analysis Fiscal Year Ended June 30, 2019

(see Note 5 for more details) and approximately \$4,637,950 related to the disputed payment amount for 2018 at 72% of the 2018 disputed payment amount.

Rhode Island will continue to vigorously enforce the MSA and related statutes. Although a Settling State that diligently enforces its Qualifying Statute is not subject to the NPM Adjustment, many procedural uncertainties, as described above, still remain regarding the NPM Adjustment. Future NPM Adjustment claims for Settling States remain possible for calendar years 2016 and all future years. One of the financial benefits of the Settlement Agreement is that the signatory States and the PMs split disputed payments for future years 50% (at minimum) / 50% (at maximum). Without this settlement, 100% of the disputed moneys would be held in the DPA. The settlement agreement allows at least 50% of future disputed payments to be given to Rhode Island immediately in the corresponding Payment Year as a credit, with the PMs keeping a maximum of 50%. When the dispute over a particular year is finally resolved, the prevailing party will receive the other party's percentage as a credit to that year's payment.

Should the PMs be determined with finality to be entitled to a full NPM Adjustment in a future year, thereby requiring Rhode Island to return its percentage of a disputed payment it previously received, operation of the NPM Adjustment would also have a material adverse effect on the amounts of TSRs available to the Corporation to make turbo redemptions and other payments on the bonds. Prior to the Settlement Agreement, 100% of a State's MSA Payment in a given year was at risk until the disputed payment issue was resolved. If a State was found non-diligent, the State could lose up to 100% of its MSA Payment for a given year. The Settlement Agreement allows for a reduction in the form of a reduced reimbursement percentage for those States found non-diligent, so the State would retain a portion of its MSA Payment even if found non-diligent for non-settled years.<sup>3</sup> Any finding of non-diligence on behalf of the State in future arbitrations could have a material adverse effect on receipt of TSRs.<sup>4</sup> Any failure on the part of the PMs to perform its obligations under the MSA or the Settlement Agreement could also have a material adverse effect on receipt of future TSRs.

Litigation could always threaten the ability of the tobacco companies to pay the amounts owed under the MSA, including, but not limited to, bankruptcy. A number of PMs have filed for bankruptcy in the past, and Rhode Island and the other Settling States pursued those claims in bankruptcy court. The issue of whether or not the PMs would seek bankruptcy protection in the future continues to be a possibility.

In addition, please see Note 6 of the notes to financial statements for additional information about Commitments and Contingencies.

#### **Economic Outlook**

Future payments of all types on the Bonds are contingent on actual MSA Receipts. These receipts are dependent on a number of factors, including, but not limited to, the rates of consumption of tobacco products.

<sup>&</sup>lt;sup>3</sup> As detailed in the Settlement Term Sheet and the Bond Consent Solicitation Statement (and incorporated under Section V.C.9(a) and (b), and corresponding Exhibit M, of the Settlement Agreement), Rhode Island is entitled to a TSR reimbursement (reduction of liability to PMs if found non-diligent in a given year) equaling the sum of the percentage equal to (a) the total number of NPM Cigarettes on which SET was paid in such year in the Settling States, divided by the total nationwide number of NPM Cigarettes on which federal excise tax was paid in such year, plus (b) the percentage equal to the total number of NPM Cigarettes on which an Equity Fee was paid in such year in Previously Settled States (States that settled with the PMs before the MSA was executed) that had in effect an Equity Fee Law for the entirety of the year, divided by the total nationwide number of NPM Cigarettes on which federal excise tax was paid in such year.

<sup>&</sup>lt;sup>4</sup> As detailed in the Settlement Term Sheet and the Bond Consent Solicitation Statement (and incorporated under Section V.B.8 of the Settlement Agreement), a State's MSA payment may also be subject to an adjustment on all SET-paid NPM cigarettes for future unsettled years if a State does not meet a safe harbor provision. A State will not be subject to this revised adjustment if (i) escrow was deposited on 96% of all NPM cigarettes sold in the State during that year on which SET was paid, or (ii) the number of SET-paid NPM cigarettes sold in the State during that year on which escrow was not deposited did not exceed 2 million cigarettes.

# Management's Discussion and Analysis Fiscal Year Ended June 30, 2019

In structuring the financial transactions for the issuance of the bonds, the Corporation engaged the services of independent consultants to develop forecasts of these Receipts.

It should be noted that shipments of cigarettes have decreased at a rate greater than was projected when the Corporation issued the Series 2007 and Series 2015 bonds. Over the past few years there have been significant increases in tobacco excise taxes in various jurisdictions, including Rhode Island, and at the Federal level, and varying restrictions on public smoking have been enacted, further contributing to a decline in tobacco consumption.

Please see the "Supplemental Schedule of Actual MSA Receipts Compared to Base Case Projections at Time of Sale" in the Supplementary Information section of this report for more information about this decrease in MSA revenues vs. that projected when the respective bonds were sold.

## **Requests for Information**

This financial report is designed to provide a general overview of the TSFC finances for all those with an interest in this organization. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to Chairperson, Tobacco Settlement Financing Corporation, c/o State Budget Office, One Capitol Hill, Providence, Rhode Island 02908.

# Statement of Net Position June 30, 2019

Assets:		
Current assets	Φ.	000 407
Cash equivalents	\$	238,137
Cash equivalents, restricted		51,449,654
Interest receivable Tobacco settlement receivables		97,434
		21,386,456
Total current assets		73,171,681
Total assets		73,171,681
Liabilities:		
Current liabilities:		
Accrued expenses		9,200
Accrued interest		2,094,000
Bonds payable		11,020,000
Total current liabilities		13,123,200
Noncurrent liabilities:		
Bonds payable, net of unamortized premium / discount		744,590,125
Total noncurrent liabilities		744,590,125
Total liabilities		757,713,325
Deferred inflows of resources:		
Deferred gain on refunding of debt		28,495,000
Net position (deficiency):		
Restricted for debt service		72,933,544
Unrestricted deficiency		(785,970,188)
	\$	(713,036,644)

# Statement of Activities For the Fiscal Year Ended June 30, 2019

Revenues: Tobacco settlement revenues Investment income	\$ 41,723,570 1,068,749
Total revenues	 42,792,319
Expenses: General and administrative	 68,710
Amortization of bond premium, discount, and deferred gain on refunding of debt, net Interest and other bond charges	 (3,456,000) 37,829,582
Total expenses	34,442,292
Increase in net position	8,350,027
Net position (deficiency)	
Beginning of the year, as originally reported Restatement (Note 2)	(723,264,668) 1,877,997
End of year	\$ (713,036,644)

# Statement of Cash Flows For the Fiscal Year Ended June 30, 2019

Cash flows from operating activities: Cash received from tobacco settlement revenues	\$ 43,882,114
Payments to vendors	 (64,510)
Net cash provided by operating activities	43,817,604
Cash flows from non-capital financing activities:  Principal paid on long-term debt	(19,740,000)
Interest paid on long-term debt, net of related financing costs	(25,460,582)
Net cash used in non-capital financing activities	 (45,200,582)
Cash flows from investing activities:	
Investment earnings	1,043,312
Net cash provided by investing activities	 1,043,312
Net change in cash	(339,666)
Cash and cash equivalents, July 1	52,027,457
Cash and cash equivalents, June 30	\$ 51,687,791
Reconciliation of increase in net position to net cash provided by operating activities:	
Increase in net position	\$ 8,350,027
Adjustments to reconcile increase in net position to net cash provided by operating activities:	
Decrease in tobacco settlement receivables Increase in accrued expenses	2,158,544
Not classified as operating:	4,200
Accretion of interest on capital appreciation bonds	12,413,000
Other bond interest and related charges	25,416,582
Decrease in bond premium, discount, and deferred gain on refunding of debt, net	(3,456,000)
Investment earnings	 (1,068,749)
	\$ 43,817,604

# Balance Sheet, Governmental Fund June 30, 2019

Assets:			
Current assets			
Cash equivalents			\$ 238,137
Cash equivalents, restricted			51,449,654
Interest receivable			97,434
Tobacco settlement receivables			 21,386,456
Total assets			\$ 73,171,681
Liabilities and Fund Balance: Liabilities:			
Accrued expenses		*	\$ 9,200
Total liabilities			9,200
Fund balance: Restricted for debt service			72,933,544
Assigned for future expenditures			228,937
Total fund balance			73,162,481
Total liabilities and fund balance			\$ 73,171,681
Fund balance - governmental funds			\$ 73,162,481
Amounts reported in the Statement of Net Pos	sition differ because:		
Bonds, accrued interest, and other liabilities the current period and therefore are not re	• •		
	Bonds payable Deferred discounts Deferred premiums Accreted interest Accrued interest	(622,262,711) 421,586 (23,888,000) (109,881,000) (2,094,000)	
			(757,704,125)
Deferred inflows of resources /			
deferred gain on refunding of bonds			(28,495,000)
Net position (deficiency) in Statement of Ne	et Position		\$ (713,036,644)

## Statement of Revenues, Expenditures, and Changes in Fund Balance Governmental Fund For the Fiscal Year Ended June 30, 2019

Investment income   1,068,749   70tal revenues   1,068,749   70tal revenues and administrative   68,710   68,710   70tal expenditures   19,740,000   10terest   25,460,582   70tal expenditures   75,572,457   70tal expenditure   75,572,45	Revenues:			
Expenditures: Current: General and administrative 68,710 Debt service: Principal 19,740,000 Interest 25,460,582 Total expenditures 25,460,582 Total expenditures 25,460,582 Total expenditures 25,460,582 Excess (deficiency) of revenues over expenditures 25,460,582 Excess (deficiency) of revenues over expenditures 26,476,973) Fund balance - beginning, as originally reported 75,572,457 Restatement (Note 2) 75,572,457 Restatement (Note 2) 73,162,481  Net change in fund balance - total governmental funds \$73,162,481  Net change in fund balance - total governmental funds \$(2,476,973)  Amounts reported in the Statement of Activities differ because:  Repayment of bond principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Position. Interest expense and bond premiums / discounts are recognized when the transaction occurs in the governmental funds.  Principal paid on maturing debt 9,180,000 Principal paid on turbo debt 4,000 Accrued interest 4,4000 Accrued interest 4,4000 Accrued interest (12,413,000) Amortization of gain on refunding 1,243,000 Amortization of gain on refunding 1,243,000 Amortization of discount 2007 bonds (13,000)	Tobacco settlement revenues		\$	41,723,570
Expenditures: Current: General and administrative 68,710 Debt service: Principal 19,740,000 Interest 25,460,582 Total expenditures 45,269,292  Excess (deficiency) of revenues over expenditures (2,476,973)  Fund balance - beginning, as originally reported 75,572,457 Restatement (Note 2) 66,997 Fund balance - ending \$73,162,481  Net change in fund balance - total governmental funds \$73,162,481  Net change in fund balance - total governmental funds \$(2,476,973)  Amounts reported in the Statement of Activities differ because:  Repayment of bond principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Position. Interest expense and bond premiums / discounts are recognized when the transaction occurs in the governmental funds.  Principal paid on maturing debt 9,160,000 Accrued interest 44,000 Accrued interest 44,000 Accrued interest (12,413,000) Amortization of gain on refunding 1,243,000 Amortization of discount 2007 bonds (13,000)	Investment income		-	1,068,749
Current: General and administrative General and administrative Debt service: Principal Interest Total expenditures  Excess (deficiency) of revenues over expenditures  Fund balance - beginning, as originally reported  75,572,457 Restatement (Note 2)  66,997  Fund balance - ending  \$73,162,481  Net change in fund balance - total governmental funds  \$73,162,481  Net change in fund balance - total governmental funds  \$2,476,973  Amounts reported in the Statement of Activities differ because:  Repayment of bond principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Position. Interest expense and bond premiums / discounts are recognized when the transaction occurs in the governmental funds.  Principal paid on maturing debt Principal paid on turbo debt Accrued interest 44,000 Accrued interest 44,000 Accrued interest (12,413,000) Amortization of discount 2007 bonds (13,000)	Total revenues			42,792,319
General and administrative Debt service: Principal Interest 25,460,582 Total expenditures 45,269,292  Excess (deficiency) of revenues over expenditures 25,460,582 Total expenditures 25,460,582 Excess (deficiency) of revenues over expenditures 25,476,973)  Fund balance - beginning, as originally reported 75,572,457 Restatement (Note 2) 66,997 Fund balance - ending \$73,162,481  Net change in fund balance - total governmental funds (2,476,973)  Amounts reported in the Statement of Activities differ because:  Repayment of bond principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Position. Interest expense and bond premiums / discounts are recognized when the transaction occurs in the governmental funds.  Principal paid on maturing debt 9,160,000 Accrued interest 44,000 Accrued interest (12,413,000) Amortization of gian on refunding 1,243,000 Amortization of discount 2007 bonds (13,000)	_			
Debt service: Principal 19,740,000 Interest 25,460,582 Total expenditures 25,460,582  Excess (deficiency) of revenues over expenditures (2,476,973)  Fund balance - beginning, as originally reported 75,572,457 Restatement (Note 2) 75,572,457 Restatement (Note 2) 73,162,481  Net change in fund balance - total governmental funds \$73,162,481  Net change in fund balance - total governmental funds \$(2,476,973)  Amounts reported in the Statement of Activities differ because:  Repayment of bond principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Position. Interest expense and bond premiums / discounts are recognized when the transaction occurs in the governmental funds.  Principal paid on maturing debt 9,160,000 Accrued interest 44,000 Accrued interest 44,000 Accrued interest (12,413,000) Amortization of gain on refunding 1,243,000 Amortization of discount 2007 bonds (13,000)				
Principal 19,740,000 Interest 25,460,582 Total expenditures 45,269,292 Excess (deficiency) of revenues over expenditures (2,476,973)  Excess (deficiency) of revenues over expenditures (2,476,973)  Fund balance - beginning, as originally reported 75,572,457 Restatement (Note 2) 66,997 Fund balance - ending \$73,162,481  Net change in fund balance - total governmental funds \$(2,476,973)  Amounts reported in the Statement of Activities differ because:  Repayment of bond principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Position. Interest expense and bond premiums / discounts are recognized when the transaction occurs in the governmental funds.  Principal paid on maturing debt 9,160,000 Principal paid on turbo debt 4,000 Accrued interest 44,000 Accrued interest (12,413,000) Amortization of gain on refunding 1,243,000 Amortization of discount 2007 bonds (13,000)				68,710
Interest Total expenditures 25,460,582 Total expenditures 45,269,292 Excess (deficiency) of revenues over expenditures (2,476,973)  Excess (deficiency) of revenues over expenditures (2,476,973)  Fund balance - beginning, as originally reported 75,572,457 Restatement (Note 2) 66,997  Fund balance - ending \$73,162,481  Net change in fund balance - total governmental funds \$73,162,481  Net change in fund balance - total governmental funds (2,476,973)  Amounts reported in the Statement of Activities differ because:  Repayment of bond principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Position. Interest expense and bond premiums / discounts are recognized when the transaction occurs in the governmental funds.  Principal paid on maturing debt 9,160,000 Principal paid on turbo debt 9,160,000 Accrued interest 44,000 Accrued interest (12,413,000) Amortization of gain on refunding 1,243,000 Amortization of discount 2007 bonds (13,000)				10 740 000
Total expenditures  Excess (deficiency) of revenues over expenditures  (2,476,973)  Fund balance - beginning, as originally reported Restatement (Note 2)  Fund balance - ending  Net change in fund balance - total governmental funds  Net change in fund balance - total governmental funds  Amounts reported in the Statement of Activities differ because:  Repayment of bond principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Position. Interest expense and bond premiums / discounts are recognized when the transaction occurs in the governmental funds.  Principal paid on maturing debt Principal paid on turbo debt Accrued interest	·			
Excess (deficiency) of revenues over expenditures  Fund balance - beginning, as originally reported Restatement (Note 2)  Fund balance - ending  Net change in fund balance - total governmental funds  Amounts reported in the Statement of Activities differ because:  Repayment of bond principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Position. Interest expense and bond premiums / discounts are recognized when the transaction occurs in the governmental funds.  Principal paid on maturing debt Principal paid on turbo debt Accrued interest A4,000 Accrued interest Amortization of gain on refunding Amortization of discount 2007 bonds  (12,413,000)			-	
Fund balance - beginning, as originally reported Restatement (Note 2)  Fund balance - ending  Net change in fund balance - total governmental funds  Amounts reported in the Statement of Activities differ because:  Repayment of bond principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Position. Interest expense and bond premiums / discounts are recognized when the transaction occurs in the governmental funds.  Principal paid on maturing debt 9,160,000 Principal paid on turbo debt 9,160,000 Accrued interest 44,000 Accreted interest (12,413,000) Amortization of gain on refunding 1,243,000 Amortization of discount 2007 bonds (13,000)	i otai expenditures			45,269,292
Restatement (Note 2) Fund balance - ending  Net change in fund balance - total governmental funds  Amounts reported in the Statement of Activities differ because:  Repayment of bond principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Position. Interest expense and bond premiums / discounts are recognized when the transaction occurs in the governmental funds.  Principal paid on maturing debt 9,160,000 Principal paid on turbo debt 9,160,000 Accrued interest 44,000 Accreted interest 44,000 Accreted interest (12,413,000) Amortization of gain on refunding 1,243,000 Amortization of discount 2007 bonds (13,000)	Excess (deficiency) of revenues over expend	litures		(2,476,973)
Fund balance - ending  Net change in fund balance - total governmental funds  Amounts reported in the Statement of Activities differ because:  Repayment of bond principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Position. Interest expense and bond premiums / discounts are recognized when the transaction occurs in the governmental funds.  Principal paid on maturing debt Principal paid on turbo debt Accrued interest Accrued interest Accrued interest Accrued interest Accreted interest Amortization of gain on refunding Amortization of discount 2007 bonds  (13,000)		ted		
Net change in fund balance - total governmental funds \$ (2,476,973)  Amounts reported in the Statement of Activities differ because:  Repayment of bond principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Position. Interest expense and bond premiums / discounts are recognized when the transaction occurs in the governmental funds.  Principal paid on maturing debt 9,160,000 Principal paid on turbo debt 9,160,000 Accrued interest 44,000 Accreted interest (12,413,000) Amortization of gain on refunding 1,243,000 Amortization of discount 2007 bonds (13,000)	Restatement (Note 2)			66,997
Amounts reported in the Statement of Activities differ because:  Repayment of bond principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Position. Interest expense and bond premiums / discounts are recognized when the transaction occurs in the governmental funds.  Principal paid on maturing debt 10,580,000 Principal paid on turbo debt 9,160,000 Accrued interest 44,000 Accrued interest (12,413,000) Amortization of gain on refunding 1,243,000 Amortization of discount 2007 bonds (13,000)	Fund balance - ending		\$	73,162,481
Repayment of bond principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Position. Interest expense and bond premiums / discounts are recognized when the transaction occurs in the governmental funds.  Principal paid on maturing debt 10,580,000 Principal paid on turbo debt 9,160,000 Accrued interest 44,000 Accrued interest (12,413,000) Amortization of gain on refunding 1,243,000 Amortization of discount 2007 bonds (13,000)	Net change in fund balance - total governme	ntal funds	\$	(2,476,973)
reduces long-term liabilities in the Statement of Net Position. Interest expense and bond premiums / discounts are recognized when the transaction occurs in the governmental funds.  Principal paid on maturing debt Principal paid on turbo debt Accrued interest Accrued interest Accreted interest Amortization of gain on refunding Amortization of discount 2007 bonds  10,580,000 9,160,000 44,000 Accreted interest (12,413,000) Amortization of discount 2007 bonds	Amounts reported in the Statement of Activiti	ies differ because:		
Principal paid on turbo debt 9,160,000 Accrued interest 44,000 Accreted interest (12,413,000) Amortization of gain on refunding 1,243,000 Amortization of discount 2007 bonds (13,000)	reduces long-term liabilities in the Stateme bond premiums / discounts are recognized	ent of Net Position. Interest expense and		
Principal paid on turbo debt 9,160,000 Accrued interest 44,000 Accreted interest (12,413,000) Amortization of gain on refunding 1,243,000 Amortization of discount 2007 bonds (13,000)		Principal paid on maturing debt		10.580.000
Accrued interest 44,000 Accreted interest (12,413,000) Amortization of gain on refunding 1,243,000 Amortization of discount 2007 bonds (13,000)		• •		
Amortization of gain on refunding 1,243,000 Amortization of discount 2007 bonds (13,000)		• •		
Amortization of discount 2007 bonds (13,000)		Accreted interest		(12,413,000)
( - 1 1 )				1,243,000
Amortization of premium 2015 bonds 2.226.000				
		Amortization of premium 2015 bonds		2,226,000
Change in net position (deficiency) in the Statement of Activities  \$ 8,350,027	Change in net position (deficiency) in the Sta	atement of Activities	\$	8,350,027

# Notes to Financial Statements For the Year Ended June 30, 2019

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### **Reporting Entity**

The Tobacco Settlement Financing Corporation (the "Corporation") was organized on June 13, 2002 as a public corporation by the State of Rhode Island (the "State"), pursuant to Title 42 of the General Laws, Chapter 133. The purpose of the Corporation is to purchase Tobacco Settlement Revenues (the "TSRs") from the State. The Corporation is authorized to issue bonds necessary to provide sufficient funds for carrying out its purpose.

In June 2002, and again in June 2007, the Corporation issued asset-backed bonds. In addition, in March 2015, the Corporation issued asset-backed bonds that were used to fully retire the June 2002 bonds and repurchase and retire a portion of the 2007 bonds.

In June 2002 and again in June 2007, pursuant to Purchase and Sale Agreements with the State, the State sold to the Corporation its future rights in the TSRs under the Master Settlement Agreement and the Consent Decree and Final Judgment (the "MSA"). When the Corporation's obligations related to the bonds have been fulfilled, the TSRs will revert back to the State.

All of the bonds of the Corporation are asset-backed instruments that are secured solely by the Tobacco Settlement Revenues.

The bonds are payable both as to principal and interest solely out of the assets of the Corporation pledged for such purpose, and neither the faith and credit nor the taxing power of the State of Rhode Island or any political subdivision thereof is pledged to the payment of the principal of or the interest on the bonds. The bonds do not constitute an indebtedness of or a general, legal, or "moral" obligation of the State or any political subdivision of the State.

The future receipts of TSR payments are dependent on a variety of significant factors, which include but are not limited to:

- the financial capability of the participating cigarette manufacturers to pay TSRs;
- future cigarette consumption which impacts the TSR payments; and
- future legal and legislative challenges against the tobacco manufacturers and the MSA that provides for the TSR payments.

Changes in any of the above factors could affect the Corporation's ability to pay scheduled future debt service requirements.

The Corporation is a component unit of the State of Rhode Island for financial reporting purposes. Accordingly, the Corporation's financial statements are included in the State of Rhode Island's Comprehensive Annual Financial Report.

# Notes to Financial Statements For the Year Ended June 30, 2019

#### **Basis of Presentation - Fund Financial Statements**

The fund financial statements provide detailed information for the Corporation's individual funds.

In order to ensure observances of limitations and restrictions placed on the use of resources available to the Corporation, the accounts of the Corporation are maintained in accordance with the principles of "Fund Accounting." This is a procedure by which resources for various purposes are classified for accounting and reporting purposes into funds that are in accordance with specified activities or objectives. Separate accounts are maintained for each fund.

The Corporation uses a single fund for financial reporting purposes, which is an amalgamation of multiple funds established by the trustee under the bond indentures.

The flow of current financial resources measurement focus, and the modified accrual basis of accounting are utilized in the preparation of the fund financial statements. Under the modified accrual basis of accounting, revenues are recognized when susceptible to accrual (i.e., when "measurable and available"). "Measurable" means that the amount of the transaction can be determined and "available" means collected within the current period or soon enough thereafter to pay liabilities of the current period. Expenditures are recorded when the related fund liability is incurred, except for unmatured interest on long-term debt which is recognized when due.

#### **Cash Equivalents**

Cash equivalents are defined as highly liquid investments with a maturity of three months or less at the time of purchase and at June 30, 2019 consisted of a money market fund that invests only in U.S. Treasury securities. Cash equivalents are valued at amortized cost, which approximates fair value.

### Cash Equivalents, Restricted

Cash equivalents, restricted are defined as highly liquid investments with a maturity of three months or less at the time of purchase and at June 30, 2019 consisted of a money market fund that invests only in U.S. Treasury securities. These funds are held by the trustee and restricted for use only for debt service or debt service reserve fund purposes.

#### **Equity Classifications**

## **Government-wide Financial Statements**

Equity is classified as net position and displayed in two components:

- Restricted net position Consists of net position with constraints placed on the use thereof either by 1) external groups such as creditors, grantors, contributors, or laws or regulations of other governments, or 2) law through constitutional provisions or enabling legislation.
- Unrestricted net position that portion of net position that does not meet the definition of "restricted."

# Notes to Financial Statements For the Year Ended June 30, 2019

#### **Fund Financial Statements**

Governmental fund equity is classified as fund balance in accordance with GASB Statement No. 54, Fund Balance Reporting and Governmental Fund Type Definitions. Fund balance is classified as non-spendable, restricted, committed, assigned, or unassigned as described below:

- <u>Non-spendable</u> the amount of fund balance that cannot be spent because it is either not in spendable form or there is a legal or contractual requirement for the funds to remain intact.
- Restricted the amount of fund balance that can only be spent on specific expenses due to constraints on the spending because of legal restrictions, outside party creditors, and grantor / donor requirements. The Corporation's restricted fund balance amounts can only be spent for future bond payments due to constraints on the spending because of legal obligations. The financial activities of the Corporation are limited by its enabling legislation and by its revenue bond resolution.
- <u>Committed</u> the Corporation's Board of Directors, as the Corporation's highest level of decision-making authority, may commit fund balance for specific purposes pursuant to constraints imposed by formal actions taken, such as an ordinance or resolution. These committed amounts cannot be used for any other purpose unless the Corporation's Board of Directors removes or changes the specific use through the same type of formal action taken to establish the commitment. This constraint must be imposed prior to the fiscal year end, but the specific amount may be determined at a later date.
- Assigned the amount of fund balance that includes the portion of the spendable fund balance that reflects funds intended to be used by the government for specific purposes assigned by management. The assigned fund balance, designated by the Corporation's Board of Directors, represents a "plan" for spending the amount, but it is not restricted or committed.
- <u>Unassigned</u> the amount of fund balance that remains from residual positive net resources of the General Fund and Debt Service Fund in excess of what can properly be classified in one of the other four categories, not subject to any constraints or intended use, no external or self-imposed limitations, no set spending plan and are available for any purposes. Unassigned fund balance is commonly used for emergency expenditures not previously considered. In addition, the resources classified as unassigned can be used to cover expenditures for revenues not yet received.

Fund balance classifications are presented consistent with the bond indentures (restricted amounts) or as assigned by the Corporation's Board of Directors. The Corporation's resources are primarily from one restricted source and accordingly the Corporation has not adopted a formal spending hierarchy policy for where multiple funding sources are available.

## **Income Taxes**

The Corporation is exempt from federal and state income taxes.

#### **Use of Estimates**

Management uses estimates and assumptions in preparing financial statements. Those estimates and assumptions affect the reported amounts of assets and liabilities, the disclosure of contingent assets and liabilities, and reported revenues and expenses. Actual results could differ from those estimates.

# Notes to Financial Statements For the Year Ended June 30, 2019

#### **Amortization of Bond Premiums and Discounts**

Bond premiums and discounts are deferred and amortized over the term of the bonds, using the outstanding principal method. Bond premiums and discounts are presented as an adjustment to the face amount of the bonds payable.

#### **Deferred Inflows of Resources**

In March 2015, the Corporation issued 2015 Series A and B bonds which were used to fully redeem the remaining balance of the 2002 Series bonds, and to repurchase and retire a portion of the 2007 Series bonds. The resulting deferred gain on the refunding of debt is reflected as deferred inflows of resources on the Statement of Net Position. These deferred inflows are being amortized using the outstanding principal method for the gain related to the redemption of the Series 2002 bonds and the straight-line method for the gain related to the repurchase and retirement of certain of the Series 2007 capital appreciation bonds.

#### **Accreted Interest**

The Corporation has issued capital appreciation bonds which were sold at a deep discount from par and accrete to full value at maturity. No periodic interest payments are made while the bonds are outstanding, however, accreted interest expense is recognized and included in the carrying amount of the capital appreciation bonds on the government-wide (full-accrual) financial statements. While recognized for accounting and financial reporting purposes, the Corporation has no requirement to accumulate current resources for the accreted interest payable at maturity on the capital appreciation bonds.

The current year addition to accreted interest was \$12,413,000 for a cumulative balance of \$109,881,000.

#### **Revenue Recognition**

The Corporation recognizes receivables and revenue with respect to TSRs based on the domestic shipment of cigarettes. The Corporation accrues at June 30th for TSRs that are derived from estimated sales of cigarettes from January 1 to June 30. This accrual is estimated based upon the historical TSR payments for the prior three fiscal years.

The GASB issued Statement No. 48, Sales and Pledges of Receivables and Future Revenues and Intra-Entity Transfers of Assets and Future Revenues (the Statement), effective for financial statement periods beginning on or after December 15, 2006. The Statement required restatement of prior period financial statements, except for the deferral requirements relative to sales of future revenues which were permitted to be applied prospectively.

As allowed under GASB Statement No. 48, the Corporation and State elected to not retroactively apply the deferral requirements to its 2002 and 2007 TSR sales completed prior to the effective date. In accordance with accounting standards in effect at the time of the 2002 and 2007 TSR sales, the State fully recognized the amount received for its sale of future TSRs to the Tobacco Settlement Financing Corporation as revenue in those years.

In addition, GASB Statement No. 48 and other applicable pronouncements provide that the event that results in the recognition of an account receivable and revenue with respect to TSRs is the domestic shipment of cigarettes.

# Notes to Financial Statements For the Year Ended June 30, 2019

#### 2. RESTATEMENT

Subsequent to June 30, 2018, the Corporation became aware that amortization of deferred gain on refunding of debt pertaining to the fiscal years ended June 30, 2016, 2017, and 2018 totaling \$1,811,000 was not previously recorded. In addition, investment income of \$71,997 and accrued expenses of \$5,000 pertaining to the fiscal year ended June 30, 2018 were not previously recorded. Accordingly, beginning net position (deficiency) and beginning fund balance have been increased by \$1,877,997 and \$66,997, respectively. The restatement resulted in an increase to the change in net position of \$625,000, \$604,000, and \$648,997 for the fiscal years ended June 30, 2016, 2017, and 2018, respectively, and an increase to the change in fund balance of \$66,997 for the fiscal year ended June 30, 2018.

#### 3. CASH EQUIVALENTS

At June 30, 2019, the carrying amount of cash equivalents, which approximate fair value, was \$51,687,791.

Information about the money market fund held at June 30, 2019 is presented in the table below.

Description	 Fair Value	Average Days to Maturity	Moody's Rating	Standard & Poors Rating
Goldman Sachs Financial Square Treasury Instruments Fund #506	\$ 51,687,791	44	Aaa-mf	AAAm

Of the amount reflected above, \$51,449,654 is held by the trustee and restricted for use only for debt service or debt service reserve fund purposes.

The Corporation categorizes its fair value measurements within the fair value hierarchy established by GAAP. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets. Level 2 inputs are inputs, other than quoted prices, that are observable for the asset, either directly or indirectly. Level 3 inputs are unobservable inputs for an asset.

The Goldman Sachs Financial Square Treasury Instruments Fund transacts with its participants at a stable net asset value (NAV) per share. Cash equivalents reported at the NAV are not subject to the leveling categorization as described above. There are no participant withdrawal limitations.

#### 4. LONG-TERM DEBT

On June 27, 2002, the Corporation issued \$685,390,000 of Tobacco Settlement Asset-Backed Bonds (2002 Series). The bond proceeds were used to purchase the State's future rights in the TSRs under the MSA. The bonds accrued interest at rates ranging from 5.920% to 6.250% and matured in varying amounts through June 1, 2042. The bonds were subject to early redemption provisions, in whole or in part, at the redemption price of 100% of the principal amount plus accrued interest, without premium. The 2002 Series bonds were fully redeemed on March 19, 2015.

On June 27, 2007, the Corporation issued \$197,005,742 of additional Tobacco Settlement Asset-Backed Bonds (2007 Series). The bond proceeds were used to purchase the State's future rights to residual TSRs, which were not purchased under the 2002 purchase agreement. The bonds are Capital Appreciation Bonds, on which no periodic interest payments are made, but which are issued at a deep discount from par and accreting to full value at maturity in the year 2052. At maturity, the bond redemption values represent accreted yields ranging from 6.000% to 6.750%. The bonds are subject to early redemption provisions, in whole or in part, at the redemption price of 100% of the issue amount plus accreted interest, without premium. A portion of the 2007 Series Bonds were redeemed in March 2015 and June 2017.

# Notes to Financial Statements For the Year Ended June 30, 2019

On March 19, 2015, the Corporation issued \$620,935,000 of Tobacco Settlement Asset-Backed Bonds (Series A and B) that bear interest at annual rates ranging from 0.590% to 5.000% and mature in varying amounts through June 1, 2050. The bonds are subject to several early redemption provisions, in whole or in part, at the redemption price of 100% of the principal amount plus accrued interest, without premium. Term Maturities represent the minimum amount of principal that the Corporation must pay as of specific dates.

All of the bonds of the Corporation are asset-backed instruments that are secured solely by the Tobacco Settlement Revenues.

The bonds are payable both as to principal and interest solely out of the assets of the Corporation pledged for such purpose, and neither the faith and credit nor the taxing power of the State of Rhode Island or any political subdivision thereof is pledged to the payment of the principal of or the interest on the bonds. The bonds do not constitute an indebtedness of or a general, legal, or "moral" obligation of the State or any political subdivision of the State.

The Series 2015 bond indenture contains "Turbo Maturity" provisions, whereby the Corporation is required to apply the funds collected that are in excess of the then current funding requirements of the indenture to the early redemption of certain of the Series 2015 B bonds (based upon a minimum turbo redemption schedule established for the bonds). The amount available for turbo redemptions on the Series 2015 B bonds are credited against the term maturities in ascending chronological order based on a schedule contained in the indenture. Excess turbo funds available, if any, will be used to retire the Series 2007 bonds.

The proceeds of the issuance of the Series 2015 bonds, along with the release of debt service funds related to the bonds retired, and the proceeds from the early termination of investment contracts, were used to fully redeem the remaining balance of the 2002 Series bonds, and to repurchase and retire the principal amount of \$76,220,155 of the 2007 Series bonds as well as pay accreted interest of \$13,600,495 on the retired 2007 Series bonds.

A deferred gain on refunding of debt in the aggregate amount of \$34,395,115 on the Series 2002 and Series 2007 bonds, net of \$5,900,115 in cumulative amortization, is reflected as a net unamortized deferred inflow of resources of \$28,495,000 in the accompanying Statement of Net Position.

A reserve account in the amount of \$26,700,250 was established for the Series 2015A bonds. The Corporation is required to maintain this reserve account to the extent of available funds. Amounts on deposit with the trustee in the reserve account are available to pay (i) the principal of sinking fund installments of, and interest on, the Series 2015A bonds to the extent revenues are insufficient for such purpose and (ii) upon the occurrence of an event of default, extraordinary prepayments. Unless an event of default has occurred, amounts withdrawn from the reserve account will be replenished from revenues.

In addition, a reserve account in the amount of \$12,175,975 was established for the Series 2015B bonds. The Corporation is required to maintain this reserve account to the extent of available funds. Amounts on deposit with the trustee in the reserve account are available to pay (i) the principal of sinking fund installments of, and interest on, the Series 2015B bonds to the extent revenues are insufficient for such purpose and (ii) upon the occurrence of an event of default, extraordinary prepayments. Unless an event of default has occurred, amounts withdrawn from the reserve account will be replenished from revenues.

With respect to the 2015 Series bonds, the table below reflects scheduled principal payments due as stated in the maturity schedule included in the indenture. As stated above the bonds are subject to a number of early redemption provisions, in whole or in part, at the redemption price of 100% of the principal amount plus accrued interest, without premium.

# Notes to Financial Statements For the Year Ended June 30, 2019

Principal and interest payments that are due according to the maturity schedule are as follows:

Fiscal Year		Accreted			
Ending June 30	Principal	Interest Interest		Total	
2020	11,020,000		35,916,975		
2021	11,505,000		24,345,975	35,850,975	
2022	12,040,000		23,770,725	35,810,725	
2023	12,635,000		23,168,725		
2024	13,290,000		22,536,975	35,826,975	
2025 - 2029	73,585,000		102,059,375	175,644,375	
2030 - 2034	68,935,000		83,978,375	152,913,375	
2035 - 2039	67,235,000		67,035,125	134,270,125	
2040 - 2044	39,180,000		51,836,150	91,016,150	
2045 - 2049	85,820,000		34,144,400	119,964,400	
2050 - 2052	227,017,711	1,411,722,289	6,056,500	1,644,796,500	
	\$ 622,262,711	\$ 1,411,722,289	\$ 463,829,300	\$ 2,497,814,300	

The debt service requirements included in the above table reflect the scheduled principal and interest payments on the bonds. The bonds were structured based upon assumptions in tobacco settlement revenue ("TSR") collections prepared by an independent consultant at the time the bonds were issued. The repayment of the bonds is dependent upon the receipt of TSRs from the Master Settlement Agreement, which are based on domestic cigarette sales. Any amounts received in excess of the scheduled principal and interest are applied to turbo maturities (principal and interest paid on the bonds in excess of scheduled principal and interest requirements). Any payment of turbo maturities in future years impacts, potentially significantly, the overall debt service requirements to maturity schedule. The domestic cigarette consumption estimates, and projections are highly sensitive to a variety of assumptions. Since the Corporation's last sale of bonds in fiscal 2015, amounts received by the Corporation pursuant to the Master Settlement Agreement have been less than the amounts projected in the consumption estimates used to structure the debt service requirements. TSRs received by the Corporation in future years that are less than the amounts projected to be received at the time of the sale of bonds could delay the payment of scheduled debt service on the bonds until sufficient TSRs are available to the Corporation.

The balance due on the Corporation's bonds payable reconciles to the reported amount included in the statement of net position as follows:

Original bond principal	\$	685,390,000
Bond issued - 2007		197,005,742
Bonds issued - 2015		620,935,000
Turbo redemptions through June 30, 2019		(193,850,000)
Bonds refunded/retired		(638,933,031)
Bond principal redeemed		(48,285,000)
Accretion of interest on capital appreciation bonds		109,881,000
	-	732,143,711
Unamortized bond premium		23,888,000
Unamortized bond discount		(421,586)
	_	
Bonds payable, per statement of net position	\$_	755,610,125

The components of bonds payable, as reflected in the financial statements, are as follows:

# Notes to Financial Statements For the Year Ended June 30, 2019

	Beginning Balance	Additions	Reductions	Ending Balance	ı	Amounts Due Within One Year	Amounts Due Thereafter
Bonds payable Accreted interest Net unamortized premium Net unamortized discount	642,002,711 97,468,000 26,114,000 (434,586)	\$ 12,413,000	\$ (19,740,000) (2,226,000) 13,000	\$ 622,262,711 109,881,000 23,888,000 (421,586)	\$	11,020,000	\$ 611,242,711 109,881,000 23,888,000 (421,586)
	\$ 765,150,125	\$ 12,413,000	\$ (21,953,000)	\$ 755,610,125	\$	11,020,000	\$ 744,590,125

During the years ended June 30, 2019, 2018, and 2017 the Corporation utilized \$9,160,000, \$10,315,000, and \$6,275,000, respectively, of excess collections to early redeem an equal amount of outstanding bonds, consistent with the "turbo redemption" requirements.

The 2007 Series A and B bonds are structurally subordinate to the payment in full of the 2015 Series bonds.

The Corporation was in compliance with its Debt Service Reserve requirements as of June 30, 2019.

#### 5. DISPUTED PAYMENTS ACCOUNT SETTLEMENTS

On March 24, 2017, the Rhode Island Attorney General (the "Attorney General") announced that his office had reached a settlement in principle with various tobacco manufacturers over disputed payments for the years 2004 through 2014 under the Master Settlement Agreement (the "MSA") among such tobacco manufacturers (the "Participating Manufacturers" or "PMs") and certain participating states (each an "MSA State") including the State of Rhode Island ("Rhode Island" or the "State"). Disputed payments arose from a provision in the MSA that allows the PMs to withhold a portion of the annual distribution to the MSA States if certain conditions are met. Under the MSA, the MSA States have certain obligations to diligently enforce certain state statutes with respect to tobacco manufacturers that are not signatories to the MSA (the "Nonparticipating Manufacturers", or "NPMs"). If the PMs decide to dispute an MSA State's diligent enforcement of such statutes, the PMs may deposit a portion of their annual distribution to such MSA State (the "MSA Payment") into a Disputed Payments Account ("DPA") for such MSA State until the dispute is adjudicated. The PMs have annually disputed each MSA State's diligent enforcement actions. The State has always and continues to maintain that it diligently enforces its applicable statutes against the NPMs. Under the terms of the multistate settlement with the PMs (the "Settlement Term Sheet"), settling MSA States received an upfront payment of 54 percent of the disputed payments deposited by the PMs in the settling MSA State's DPA for the years 2004-2014. The PMs receive the remaining 46 percent in the form of offsets taken against the MSA payments due to the settling MSA States in payment years 2017 through 2021. Under the Settlement Term Sheet, the PMs also would not place into the disputed payment accounts certain amounts with respect to payment years 2017 through 2021 (reflecting certain disputed amounts relating to years 2014 through and including 2020) that would otherwise be deposited into the disputed payment accounts and not paid to the MSA States if the MSA States did not join the Settlement Term Sheet.

Because the State had assigned all revenues from the MSA to the Tobacco Settlement Financing Corporation ("TSFC"), which in turn used those committed revenues to secure its bonds, the TSFC was required to seek bondholder approval before the State could enter into the Settlement Term Sheet. A consent solicitation process was conducted in March 2017 and the requisite approvals from bondholders were received as of March 17, 2017. Upon receipt of the bondholder approvals, the Attorney General signed a joinder letter joining the multistate settlement. Rhode Island's joinder letter became effective upon written approval of the Participating Manufacturers on April 3, 2017. A final comprehensive agreement ("the Settlement Agreement") was fully executed in the fall of 2017 by the

<sup>&</sup>lt;sup>1</sup> 24 settling MSA States other than Rhode Island and Oregon settled their claims in respect to the disputed payments for the years 2003 through 2014. Rhode Island's settlement did not include year 2003 because the PMs issued an order of "no contest" for Rhode Island during the 2003 Arbitration. This meant that the PMs decided not to pursue its diligent enforcement claims against Rhode Island for 2003.

# Notes to Financial Statements For the Year Ended June 30, 2019

signatory PMs and 26 MSA States, which included Rhode Island. To date, there are currently 36 State signatories to the Settlement Agreement, subject to each State's respective joinder letters.<sup>2</sup> The Settlement Agreement also settled 2015 on a 75% / 25% split to resolve the NPM Adjustment dispute, rather than a 50% / 50% split with an NPM Adjustment dispute to still be resolved and monies trued-up in future years. By settling 2015, Rhode Island was disbursed an additional \$2,890,371 in Payment Year 2018 that Rhode Island otherwise would not have received without settling Year 2015. This additional revenue resulted from the PMs crediting RI the extra 25% it did not previously receive. Effective for the 2019 Payment, the signatory PMs and original 26 State signatories entered into an extension of the Settlement Agreement per Section IX.BB to 1) include 2016/2017 as settled years, not just transition years, at a 75%/25% split between the States and the PMs to resolve those years and 2) eliminate the potential of an SET("state excise tax")-Paid NPM Sales Adjustment pursuant to Section V.B of the Settlement Agreement for 2015, 2016 and 2017.

As a result of the State joining the Settlement Term Sheet, in April of 2017, the Trustee for the TSFC received a payment from the PMs of \$82,173,014. This payment was comprised of a \$31,056,600 2017 MSA payment by the PMs and a \$51,116,414 transfer from the State's DPA. As noted above, the Participating Manufacturers will receive credits through 2021. The largest credits were taken against the State's 2017 MSA payment. As a result, the expected 2017 MSA payment of \$47,922,735 was reduced by credits totaling \$16,866,135, resulting in a net 2017 MSA payment of \$31,056,600. The 2018 MSA payment of \$50,185,710 was reduced by net credits totaling \$4,269,495, resulting in a net 2018 MSA payment of \$45,916,215. The 2019 MSA payment of \$48,958,352 was reduced by net credits totaling \$5,076,238, resulting in a net 2019 MSA payment of \$43,882,114.

Over the next two years, the credits are expected to be offset almost entirely by additional payments resulting from the multistate settlement that would otherwise have been deposited in the DPA.

The Settlement Agreement authorized the States and the PMs to split disputed payments 72% State / 28% PMs for 2016 and 2017 and 50% (at minimum) / 50% (at maximum) in future years. Without this settlement, 100% of the monies for each respective unresolved year would be held in the DPA. Rhode Island received \$4,915,407 and \$4,632,611 in additional funds in April 2017 and April 2018, respectively, which represented 72% of the disputed payment amounts for 2016 and 2017. On April 18, 2019, pursuant to treating Years 2016 as a settled year per Section IX.BB of the Settlement Agreement, Rhode Island received \$2,920,946.27 related to disputed payment amount for 2016 as a settled, not transition, year at 75% of the 2016 disputed payment amount. In April 2019, Rhode Island also received approximately \$4,637,950 related to the disputed payment amount for 2018 at 72% of the 2018 disputed payment amount. The total credits received by Rhode Island in 2019 pursuant to the Settlement Agreement were \$7,558,896.

Rhode Island will continue to vigorously enforce the MSA and related statutes. Although a Settling State that diligently enforces its Qualifying Statute is not subject to the NPM Adjustment, many procedural uncertainties, as described above, remain regarding the NPM Adjustment. Future NPM Adjustment claims for Settling States remain possible for calendar years 2018 and all future years. One of the financial benefits of the Settlement Agreement is that the signatory States and the PMs split disputed payments for future years 50% (at minimum) / 50% (at maximum). Without this settlement, 100% of the disputed monies would be held in the DPA. The settlement agreement allows at least 50% of future disputed payments to be paid to Rhode Island immediately in the corresponding Payment Year as a credit, with the PMs keeping a maximum of 50%. When the dispute over a particular year is finally resolved, the prevailing party will receive the other party's percentage as a credit to that year's payment.

Should the PMs be determined with finality to be entitled to a full NPM Adjustment in a future year, thereby requiring Rhode Island to return its percentage of a disputed payment it previously received, this could have a material adverse effect on the amounts of TSRs available to the Corporation to make turbo redemptions and other payments on the bonds. Prior to the Settlement Agreement, 100% of a State's MSA Payment in a given year was at risk until the disputed payment issue was resolved. If a State was found non-diligent, the State could lose up to 100% of its MSA Payment for a given year. The Settlement Agreement allows for a reduction in the form of a reduced reimbursement percentage for those States found

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<sup>&</sup>lt;sup>2</sup> The NPM Adjustment Arbitration regarding calendar year 2004 remains ongoing with non-settled States.

# Notes to Financial Statements For the Year Ended June 30, 2019

non-diligent, so the State would retain a portion of its MSA Payment even if found non-diligent for non-settled years.<sup>3</sup> The reimbursement percentages are specific to the year being settled and are also impacted by the number of States found to be non-diligent; thus it is unknown how much of Rhode Island's MSA revenues would be at risk in a given year. However, any finding of non-diligence on behalf of the State in future arbitrations could have a material adverse effect on receipt of TSRs.<sup>4</sup> Any failure on the part of the PMs to perform its obligations under the MSA or the Settlement Agreement could also have a material adverse effect on receipt of future TSRs.

#### 6. COMMITMENTS AND CONTINGENCIES

As stated above under Note 5, the State entered into a NPM Adjustment Settlement Agreement ("Settlement") to resolve disputed payments for 2004 through 2014 (2003 was previously resolved through arbitration in the State's favor) and subsequently resolved 2015 receiving 75% of the disputed monies for that year with the April 2018 disbursements.

As discussed in Note 5, the PMs agreed not to dispute payments through the years of settlement. At present, for Rhode Island, that is through 2015. It is possible that the PMs could dispute the MSA amounts beginning with the 2016 NPM Adjustment, which could result in the Corporation receiving less revenue than assumed in out-year projections and impact its ability to service its debt obligations. Under the MSA, if a State is found non-diligent, it could lose up to its entire MSA payment for a given year.

As part of the Settlement, for years 2017-2021, the tobacco companies agreed to give the State (the bondholders) 50% of the NPM Adjustment that otherwise would have been deposited in the DPA. Thus, the State will receive certain DPA monies for future potential disputes that it otherwise would not have received until or unless there was a diligence determination at a later date.

Unsuccessful litigation has been filed in the past alleging, among other claims, that the MSA violates provisions of the U.S. Constitution, state constitutions, federal antitrust and civil rights laws, and state consumer protection laws. These lawsuits sought to prevent the states from collecting any monies under the MSA or a determination that prevents the tobacco manufacturers from collecting MSA payments through price increases to cigarette consumers. In addition, class action lawsuits have been filed in jurisdictions alleging violations of state Medicaid agreements. While there are currently no known cases pending, such cases could be brought in the future where an adverse ruling could potentially result in the Corporation not having adequate financial resources to service its debt obligations.

Investment income earned by the Corporation is limited by U.S. Treasury regulations. Income earned in excess of allowable amounts will be remitted to the federal government as required by the applicable laws and regulations. The Corporation is

<sup>3</sup> As detailed in the Settlement Term Sheet and the Bond Consent Solicitation Statement (and incorporated under Section V.C.9(a) and

<sup>(</sup>b), and corresponding Exhibit M, of the Settlement Agreement), Rhode Island is entitled to a TSR reimbursement (reduction of liability to PMs if found non-diligent in a given year) equaling the sum of the percentage equal to (a) the total number of NPM Cigarettes on which the State Excise Tax ("SET") was paid in such year in the Settling States, divided by the total nationwide number of NPM Cigarettes on which federal excise tax was paid in such year, plus (b) the percentage equal to the total number of NPM Cigarettes on which an Equity Fee was paid in such year in Previously Settled States (States that settled with the PMs before the MSA was executed) that had in effect an Equity Fee Law for the entirety of the year, divided by the total nationwide number of NPM Cigarettes on which federal excise tax was paid in such year.

<sup>&</sup>lt;sup>4</sup> As detailed in the Settlement Term Sheet and the Bond Consent Solicitation Statement (and incorporated under Section V.B.8 of the Settlement Agreement), a State's MSA payment may also be subject to an adjustment on all SET-paid NPM cigarettes for future unsettled years if a State does not meet a safe harbor provision. A State will not be subject to this revised adjustment if (i) escrow was deposited on 96% of all NPM cigarettes sold in the State during that year on which SET was paid, or (ii) the number of SET-paid NPM cigarettes sold in the State during that year on which secrow was not deposited did not exceed 2 million cigarettes. Pursuant to the Settlement Agreement, the States and the PMs entered into a contract with BDO USA, LLP ("BDO") to serve as the Settlement Agreement's Data Clearinghouse to perform this SET-paid calculation. On or about August 1, 2019, in accordance with Section VI.E(1)-(2) of the Settlement Agreement, Rhode Island, through the Attorney General's Office, submitted certain confidential documents to BDO and PM Counsel related to NPM Sales in Rhode Island during Year 2018. The documents and disclosure of such information are protected by a confidentiality and protective order issued by Rhode Island's MSA Court in July 2019. On October 10, 2019, BDO notified the State and PM counsel of its preliminary determination that Rhode Island has met the safe harbor provision for Year 2018 and will not be subject to the SET-paid adjustment for the 2020 MSA payment. The PMs have until early 2020 to dispute BDO's preliminary finding. At this time, it is not expected that the PMs will dispute BDO's finding regarding Rhode Island.

# Notes to Financial Statements For the Year Ended June 30, 2019

required to submit payment of its rebateable arbitrage earnings on the five-year anniversary of the bond issue, and on each succeeding five-year anniversary. No accrual for rebateable arbitrage is necessary as of June 30, 2019.

#### 7. PLEDGED REVENUE

As more fully disclosed in Note 1, the Corporation issued asset backed bonds to acquire from the State its share of the TSRs. When the asset backed bonds are fully retired, future TSRs will revert to the State. Currently the amount of debt outstanding, net of unamortized premium / discount, is \$755,610,125 with final maturity scheduled for 2052.

Analysis of the Corporation's pledged revenue as compared to annual debt service is as follows:

Revenue Bonds - Tocacco Settlement Finance Corporation Revenues, cash basis: Tobacco settlement revenues (a) \$ 43,882,114 Investment income 1,043,312 Total revenues 44,925,426 General and administrative expenses, cash basis (64,510)Net revenue available for debt service \$ 44,860,916 Required debt service payments 36,005,582 Coverage ratio before turbo principal payments (b) 124.59% Turbo redemptions - principal (c) 9,160,000 Total annual debt service 45,165,582 Coverage ratio after turbo principal payments (d) 99.33% Term of commitment - through June 2052

- (a) Included for fiscal year 2019 are certain one-time revenue items totaling \$7,558,896. A total of \$2,920,946 related to disputed payment amount for 2016 as a settled, not transition, year at 75% of the 2016 disputed payment amount and approximately \$4,637,950 related to the disputed payment amount for 2018 at 72% of the 2018 disputed payment amount.
- (b) Coverage ratio equals net revenue available for debt service divided by required debt service payments.
- (c) "Turbo" redemptions whereby Corporation is required to apply collections that are in excess of current funding requirements to the early redemption of the bonds are discussed in Note 4 to the Financial Statements.
- (d) Coverage ratio equals net revenue available for debt service divided by total annual debt service.

### 8. ADMINISTRATIVE EXPENSES

The State of Rhode Island performs certain accounting, legal, and administrative services on behalf of the Corporation for which it receives no compensation. The values of such services are not material to the Corporation's financial statements and have not been reflected herein.

#### 9. RISK MANAGEMENT

The Corporation is exposed to various risks of loss related to torts, asset misappropriation, and errors and omissions that could occur in the normal course of operations. The Corporation retains the risk of loss in the event of any judgments

# Notes to Financial Statements For the Year Ended June 30, 2019

against it. As of June 30, 2019, there are no known asserted or unasserted claims or judgments pending against the Corporation.

Members of the Board and persons acting on the Corporation's behalf, while acting within the scope of their duties or employment, are indemnified against damages pursuant to the Corporation's enabling legislation, state law, and a memorandum of understanding between the Corporation and the State.

### 10. SUBSEQUENT EVENTS

The Corporation has evaluated subsequent events through December 4, 2019, the date the financial statements were available to be issued.

# Supplemental Calculation of Debt Service Coverage Ratios for the Fiscal Years Ended June 30, 2019 and 2018

		2019		2018
Revenues, cash basis:	*********			
Tobacco settlement revenues	\$	43,882,114	(a) \$	45,916,215
Investment income		1,043,312	. <u></u>	540,162
Total revenues		44,925,426		46,456,377
General and administrative expenses, cash basis		(64,510)		(51,563)
Net amounts available for debt service	\$	44,860,916	\$	46,404,814
Annual debt service (principal and interest)				
Required debt service	\$	36,005,582	\$	36,286,863
Coverage ratio before "turbo redemption"				
principal payments		124.59%		127.88%
Annual debt service (principal)				
"Turbo redemption"		9,160,000		10,315,000
Total annual debt service	\$	45,165,582	\$	46,601,863
Coverage ratio after "turbo redemption"		00.0004		
principal payments		99.33%		99.58%

- (a) Included for fiscal year 2019 are certain one-time revenue items totaling \$7,558,896. A total of \$2,920,946 related to disputed payment amount for 2016 as a settled, not transition, year at 75% of the 2016 disputed payment amount and approximately \$4,637,950 related to the disputed payment amount for 2018 at 72% of the 2018 disputed payment amount.
- (b) Included for fiscal year 2018 are certain one-time revenue items totaling \$7,522,982. A total of \$4,632,611 was received under the Settlement Agreement, which was 72% of the 2017 disputed payment, and \$2,890,371 was received from the settlement of the 2015 disputed payment. See Note 5 to the Financial Statements for more information about these items.

# Supplemental Schedule of Actual MSA Receipts Compared to Base Case Projections at Time of Sale

Fiscal Year Ended June 30	A 2002 Series A & B DRI-WEFA Base Case Expected MSA Revenue	B 2007 Series A, B. & C Global Insight Base Case Expected MSA Revenue		C 2015 Series A & B Global Insight Base Case Expected MSA Revenue		D Actual MSA Revenue Received			D-A Variance of DRI-WEFA Compared to Actual		D-B Variance of Global Insight Compared to Actual		D-C Variance of Global Insight Compared to Actual	
2004	\$ 47,047,106					\$	, ,	\$	(1,856,657)					
2005	47,570,858						45,315,617		(2,255,241)					
2006	48,196,297						42,060,409		(6,135,888)					
2007	48,825,273						44,024,516		(4,800,757)					
2008	50,476,947	\$	57,443,691				53,246,221		2,769,274	\$	(4,197,470)			
2009	51,191,991		58,186,214				58,038,800		6,846,809		(147,414)			
2010	51,870,793		58,863,587				48,620,449		(3,250,344)		(10,243,138)			
2011	52,612,259		59,577,361				45,812,110		(6,800,149)		(13,765,251)			
2012	53,353,020		60,279,274				46,710,285		(6,642,735)		(13,568,989)			
2013	54,057,103		60,971,444				46,692,088		(7,365,015)		(14,279,356)			
2014	54,744,345		61,641,825				51,756,761		(2,987,584)		(9,885,064)			
2015	55,417,655		62,295,687	\$	51,722,705		45,295,062		(10,122,593)		(17,000,625)	\$	(6,427,643)	
2016	56,201,194		63,069,895		51,381,334		47,432,299		(8,768,895)		(15,637,596)		(3,949,035)	
2017	56,983,598		63,846,379		51,160,653		31,056,600	(a)	(25,926,998)		(32,789,779)		(20,104,053)	
2018	64,683,020		61,167,538		48,192,187		45,916,215	(b)	(18,766,805)		(15,251,323)		(2,275,972)	
2019	65,539,256		61,877,676		47,948,336		43,882,114	(c)	(21,657,142)		(17,995,562)		(4,066,222)	
2020	66,375,961		62,565,117		47,742,117				,		•		• • • • • •	

- (a) For fiscal year 2017, the amount received by the Corporation is net of credits of \$16,866,135 made in connection with the disputed payment account settlement.
- (b) Included for fiscal year 2018 are certain one-time revenue items totaling \$7,522,982. A total of \$4,632,611 was received under the Settlement Agreement, which was 72% of the 2017 disputed payment, and \$2,890,371 was received from the settlement of the 2015 disputed payment.
- (c) Included for fiscal year 2019 are certain one-time revenue items totaling \$7,558,896. A total of \$2,920,946 related to disputed payment amount for 2016 as a settled, not transition, year at 75% of the 2016 disputed payment amount and approximately \$4,637,950 related to the disputed payment amount for 2018 at 72% of the 2018 disputed payment amount.

See Note 5 to the Financial Statements for more information about these items.



6390 Main Street, Suite 200 Williamsville, NY 14221

- P 716.634.0700
- TF 800,546,7556
- **F** 716.634.0764
- w EFPRgroup.com

INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

The Board of Directors
Tobacco Settlement Financing Corporation:

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in <u>Government Auditing Standards</u> issued by the Comptroller General of the United States, the financial statements of the governmental activities and the governmental fund of Tobacco Settlement Financing Corporation (a component unit of the State of Rhode Island) (the Corporation), as of and for the year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise the Corporation's basic financial statements, and have issued our report thereon dated December 4, 2019.

## Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Corporation's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Corporation's internal control. Accordingly, we do not express an opinion on the effectiveness of the Corporation's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

## Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Corporation's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under <u>Government Auditing Standards</u>.

## Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Corporation's internal control or on compliance. This report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> in considering the Corporation's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

EFPR Group, CPAS, PLLC

Williamsville, New York December 4, 2019